

Message Text

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ORIGIN OES-05

INFO OCT-01 EA-07 ISO-00 CEQ-01 EPA-01 AID-05 CIAE-00

OFA-01 COME-00 DODE-00 EB-07 INR-07 IO-11 L-03 NSF-01

NSC-05 NSAE-00 PM-04 USIA-06 SS-15 SP-02 INT-05 FEA-01

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DRAFTED BY OES/ENP/EN:HSPIELMAN:EF

APPROVED BY OES/ENP/EN:LGRANT

CEQ:ELUBENSKY (DRAFT)

EPA:JBLANE (DRAFT)

EA/J:CKARTMAN (DRAFT)

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P 272223Z JAN 76

FM SECSTATE WASHDC

TO AMEMBASSY TOKYO PRIORITY

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E.O. 11652: NA

TAGS: SENV, US, JA

SUBJECT: FIRST MEETING OF USG/GOJ JOINT PLANNING AND
COORDINATION COMMITTEE ON ENVIRONMENTAL COOPERATION

REFS: (A) STATE 10685; (B) TOKYO 785

1. JAPANESE EMBASSY REP CALLED ON DEPARTMENT (OES)
JANUARY 23 TO OUTLINE GOJ VIEWS RE SUBJECT MEETING CON-
TAINED IN CABLE FROM TOKYO HE RECEIVED THAT MORNING. GOJ
CONSIDERS PURPOSE OF MEETING BASICALLY TO DISCUSS MAJOR
ENVIRONMENTAL ISSUES FROM POLITICAL STANDPOINT AND NOT
REPEAT NOT TO REVIEW TECHNICAL ASPECTS OF CURRENT PROJECT
ACTIVITY, WHICH SHOULD BE POSTPONED. GOJ PROPOSED
FOLLOWING AGENDA:

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(A) OPERATION OF US-JAPAN AGREEMENT (E.G., DETAILED DISCUSSION OF HOW TO CARRY IT OUT);

(B) REVIEW OF MAJOR NATIONAL EVENTS AND DEVELOPMENTS IN FIELD OF ENVIRONMENTAL PROTECTION (SINCE LAST JOINT MEETING IN MAY 1974); AND

(C) DISCUSSION ON ENVIRONMENTAL POLICY ISSUES (I.E., ENVIRONMENTAL IMPACT ASSESSMENT AND METHOD FOR

PREDICTION; ENVIRONMENTAL POLLUTANTS AND THEIR HEALTH EFFECTS; NATIONAL LAND USE PLANNING; ECONOMIC ASPECTS OF ENVIRONMENTAL POLLUTION CONTROL MEASURES; AND PERHAPS DEVELOPMENT OF ENVIRONMENTAL POLLUTION CONTROL TECHNOLOGY).

2. REACTION OF DEPARTMENT, EPA, AND CEQ IS THAT PROPOSED AGENDA IS TOO DIFFUSE AND NEEDS SHARPENING. WE THEREFORE INTEND TO PRESENT FOLLOWING PROPOSED AGENDA AND VIEWS IN WRITING TO JAPANESE EMBASSY MORNING OF JANUARY 28:

BEGIN TEXT. WE APPRECIATE JAPANESE SUGGESTIONS FOR MEETING AGENDA AND ARE PREPARED TO ACCEPT THREE POINTS AS MAJOR HEADINGS BUT WOULD SUGGEST MORE CLEARLY DEFINED FOCUS, AS FOLLOWS:

PROPOSED AGENDA.

I. OPERATION OF US-JAPAN AGREEMENT.

A. CARRYING OUT OF PROJECT ACTIVITY.

1. CONTENTS OF SPECIFIC PROJECTS AND CO-CHAIRMEN TO MANAGE THEM.

2. ARRANGING FOR NATIONAL COORDINATION IN CARRYING OUT AGREED WORK PROGRAM, INCLUDING FUNDING.

3. CHANNELS OF COMMUNICATION BETWEEN JAPANESE AND US CO-CHAIRMEN.

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B. ASSESSMENT OF PROGRESS AND PROBLEMS IN PROJECT ACTIVITY.

1. PROCEDURE FOR PERIODIC NATIONAL REVIEW OF PROJECT ACTIVITY.

2. PROCEDURE FOR ANNUAL REVIEW THROUGH JOINT PLAN-

NING AND COORDINATION COMMITTEE, INCLUDING REVISION OR COMPLETION OF CURRENT PROJECTS AND SELECTION OF NEW ONES.

II. REVIEW OF MAJOR NATIONAL DEVELOPMENTS IN FIELD OF ENVIRONMENTAL PROTECTION SINCE MAY 1974.

III. DISCUSSION ON ENVIRONMENTAL POLICY ISSUES.

A. ENVIRONMENTAL IMPACT ASSESSMENT AND METHOD OF PREDICTION - REVIEW OF NATIONAL EXPERIENCE AND PROBLEMS.

B. HAZARDOUS SUBSTANCES AND THEIR EFFECTS WITH SPECIFIC REFERENCE TO:

1. TOXIC CHEMICALS, PARTICULARLY POLYCHLORINATED BIPHENYLS (PCBS), BUT ALSO OTHERS WHICH POTENTIALLY MAY HAVE AN IMPACT ON OUR SOCIETIES;
2. STRATOSPHERIC OZONE, INCLUDING ESPECIALLY EFFECTS OF FLUOROCARBONS, WITH OUTLINE OF NATIONAL RESEARCH ON HEALTH EFFECTS AND REGULATORY ACTION, AND INTERNATIONAL INSTITUTIONAL ASPECTS; AND
3. INTERFACE OF AIR AND WATER POLLUTION - HOW HEAVY METALS PASS FROM AIR TO WATER AND THENCE TO HUMAN BEINGS.

C. PROPOSALS FOR NEW PROJECT ACTIVITY IN AREAS OF

1. STATIONARY SOURCES OF AIR POLLUTION
2. OTHERS
3. (A) RE AGENDA ITEM I ABOVE, WE ARE PREPARED TO DISCUSS MANAGEMENT OF AGREEMENT BUT WITH NO ATTEMPT AT LIMITED OFFICIAL USE

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ACHIEVING SYMMETRY IN NATIONAL ORGANIZATION OR MANAGEMENT. WE CONSIDER KEY TO IMPLEMENTATION IS RAPPORT BETWEEN CO-CHAIRMEN, WHO WILL INDIVIDUALLY SEEK ASSISTANCE AND GUIDANCE OF NATIONAL EXPERTS AS APPROPRIATE TO IMPLEMENT AGREED PROJECT ACTIVITIES. EACH SIDE MAY OR MAY NOT WISH TO USE PANELS (AS IN CASE OF UJNR) IN THIS PROCESS. JOINT REVIEW OF ALL PROJECT ACTIVITIES SHOULD TAKE PLACE AS A RULE ONCE A YEAR, WITH OPPORTUNITY FOR ALL PROJECT CO-CHAIRMEN TO PARTICIPATE IN REVIEW OF EACH PROJECT AREA.

(B) RE AGENDA ITEM II ABOVE, WE BELIEVE MAJOR EVENTS AND DEVELOPMENTS CAN BE LIMITED TO BRIEF HIGHLIGHTS AS EACH SIDE IS ALREADY FAIRLY FULLY INFORMED OF ACTIVITIES IN OTHER COUNTRY THROUGH DOCUMENTATION EXCHANGE, MULTI-

LATERAL CHANNELS, NEWS REPORTS, AND EMBASSY REPORTING.

(C) RE AGENDA ITEM III ABOVE, WE WOULD PREFER TO AVOID DISCUSSION OF BROAD, SWEEPING TOPICS AND RATHER CONCENTRATE ON NARROWER BUT KEY CURRENT POLICY ISSUES. THUS, WE CONSIDER THE PROPOSED TOPICS UNDER ITEM III AS AMONG MOST IMPORTANT PROBLEMS CONFRONTING OUR TWO NATIONS. IF JAPANESE SIDE WISHES TO ADD SPECIFIC OTHER SUBJECTS TO THAT ITEM, WE WOULD BE PREPARED TO GIVE THEM CAREFUL CONSIDERATION. PLEASE NOTE THAT WE HAVE OMITTED FROM THIS ITEM NATIONAL LAND USE PLANNING, ECONOMIC ASPECTS

OF ENVIRONMENTAL POLLUTION CONTROL MEASURES, AND DEVELOPMENT OF ENVIRONMENTAL POLLUTION CONTROL TECHNOLOGY. WE WOULD SUGGEST THAT NATIONAL LAND USE PLANNING MIGHT BEST BE LEFT FOR DEVELOPMENT AS PART OF THE ENVIRONMENTAL ASSESSMENT PROJECT. AS FOR THE OTHER TWO PROPOSED BY JAPANESE SIDE, WE WOULD PREFER TO SEE THESE MORE SHARPLY DEFINED AND PERHAPS TAKEN UP AT A SUBSEQUENT JOINT COMMITTEE MEETING. A BRIEF TWO-DAY MEETING DOES NOT REALLY PERMIT SUFFICIENT TIME TO EXPLORE THEM IN DEPTH. AS FOR OUR OWN SUGGESTED TOPICS, WE ARE MOST INTERESTED IN HAVING TECHNICAL DISCUSSIONS ON PCBS AND TOXIC SUBSTANCES CONTROL LAWS. WE WILL CABLE SPECIFIC QUESTIONS ON THESE SUBJECTS. IF JAPANESE EXPERTS ON PCBS AND TOXIC SUBSTANCES CONTROL LAWS COULD ACCOMPANY KIDO DELEGATION, LIMITED OFFICIAL USE

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WE WOULD PROVIDE SIMILAR EXPERTISE TO EXCHANGE EXPERIENCE AND VIEWS. SIMILARLY, WITH IMPORTANT TOPICS DEALING WITH STRATOSPHERIC OZONE AND INTERFACE OF AIR AND WATER POLLUTION. AS FOR PROPOSED NEW PROJECT ACTIVITY ON STATIONARY SOURCES OF AIR POLLUTION, WE WOULD SIMPLY INTEND TO LAY ON THE TABLE DETAILS OF OUR PROPOSAL FOR FUTURE CONSIDERATION BY JAPANESE AUTHORITIES. IF JAPANESE SIDE HAS ANY IDEAS FOR NEW PROJECT ACTIVITY, WE WOULD SUGGEST THESE ALSO BE PRESENTED FOR OUR CONSIDERATION. END TEXT.

4. IN VIEW OF INABILITY OF JAPANESE SIDE TO BRING ALL NINE PROJECT CHAIRMEN, WE BELIEVE THIS FEBRUARY'S MEETING SHOULD BE CONSIDERED MAINLY ORGANIZATIONAL, ALTHOUGH WE DO NOT OBJECT IF GOJ WISHES TO CALL IT THE INITIAL JOINT PLANNING AND COORDINATION MEETING. AS WE VIEW IT, PRINCIPAL PURPOSE OF FEBRUARY MEETING WOULD BE TO PREPARE FOR LATER FULL-FLEDGED MEETING OF JOINT COMMITTEE. AS SUCH, WE BELIEVE PRINCIPLES CAN BE AGREED FOR DRAFTING DETAILED AGENDA FOR THAT LATER MEETING TO INCLUDE SPECIFIC TOPICS UNDER MAJOR ENVIRONMENTAL POLICY ISSUES, COORDINATION AND REVIEW OF ACTIVITIES AND ACCOMPLISHMENTS UNDER

THE AGREEMENT, AND PRODUCING THE NECESSARY RECOMMENDATIONS TO THE TWO GOVERNMENTS WITH REGARD TO IMPLEMENTATION OF THE AGREEMENT (ARTICLE 2 OF AGREEMENT).

5. WE UNDERSTAND GOJ PROPOSES CONVENING OF ENVIRONMENTAL IMPACT ASSESSMENT PROJECT GROUP MARCH 1-2 IN WASHINGTON. BALDWIN (CEQ), US CO-CHAIRMAN, IS PREPARED TO MEET WITH TOSHIKI OSHIO (REF B) FOR THAT PURPOSE, BUT BELIEVES ONE DAY MEETING MIGHT BE SUFFICIENT. KISSINGER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ENVIRONMENT, MEETING AGENDA, COMMITTEE MEETINGS, INTERGOVERNMENTAL COOPERATION
Control Number: n/a
Copy: SINGLE
Draft Date: 27 JAN 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: morefirh
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976STATE020390
Document Source: CORE
Document Unique ID: 00
Drafter: HSPIELMAN:EF
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D760031-0494
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760116/aaaaanuo.tel
Line Count: 232
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN OES
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 75 STATE 10685, 76 TOKYO 785
Review Action: RELEASED, APPROVED
Review Authority: morefirh
Review Comment: n/a
Review Content Flags:
Review Date: 02 JUN 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <02 JUN 2004 by GarlanWA>; APPROVED <02 JUN 2004 by morefirh>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: FIRST MEETING OF USG/GOJ JOINT PLANNING AND COORDINATION COMMITTEE ON ENVIRONMENTAL COOPERATION
TAGS: SENV, US, JA
To: TOKYO
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006